

# **SCC Title 14**Update Package

SKAGIT COUNTY
PLANNING AND DEVELOPMENT SERVICES

# What is Title 14?

- Title 14 hosts the County's "development regulations", which are subject to GMA
- It's not the "building code," which is adopted as Title 15
- It's not SEPA environmental regs (Title 16)
- It's not the health code (Title 12)
  - water systems
  - septic systems
  - food establishments

# **Overview**

- Reorganization with limited rewriting
- Avoided substantive changes except in specified areas



# Why reorganize Title 14?

- Times have changed; organization was adopted in 2000
- Improve readability and usability
- Improve code structure
- Remove content that is not development regulations

# Reorganization

- NEW divisions (collections of chapters)
- Title 14 is currently divided into 20 chapters, some of which are very long
- Reorg creates seven "divisions" for grouping related chapters
- Reorg breaks existing long chapters into shorter chapters
- More chapters to make code easier to browse
  - Important: upgrade to modern Code Publishing platform

# Rewriting

- (Limited) rewrite in plain language
- Convert text to tables
- Delete duplicative language
- Align terminology (use the same words for the same concepts)
- Standardization of terms
- Deletion of unused or obvious terms (SCC 14.04.020)
- Standardization of chapter/section layout





# **Plain Language Drafting**

- avoidance of repetition and use of parallel construction;
- conversion of lengthy paragraphs or parallel provisions to lists and tables;
- organization of information logically (generally, sequentially);
- modularization of processes, e.g., legal notices, public comment periods;
- extraction of substantive rules from definitions or procedural provisions;

- elimination of archaic and obsolete language;
- deletion of duplicative language;
- self-documenting code, e.g., that includes references to the statutes that mandate each provision.
- standardization of terminology, e.g., "notice of application"

# **Current Organization of Title 14**

14.02 General Provisions 14.24 Critical Areas Ordinance 14.04 Definitions 14.26 Shorelines 14.06 Permit Procedures 14.28 Concurrency 14.08 Legislative Actions 14.30 Public Facilities Impact Fees 14.10 Variances 14.32 Stormwater Management 14.14 Development Agreements 14.34 Flood Damage Prevention 14.16 Zoning 14.36 Public Works Standards 14.18 Land Divisions 14.38 Right-to-Manage Natural Resource Lands 14.20 Master Planned Resorts 14.40 Open Space Current Use Applications 14.22 Land Disturbance 14.44 Enforcement/Penalties

# Reorganization

Definitions and procedural provisions

Division 1 Zoning and Land Uses

Division 2 **Project Design Standards** 

Division 3 Land Management

Division 4 Critical Areas and Shorelines

Division 5 **Special Permits**Division 6 **Public Facilities** 

Division 7 Land Divisions and Boundaries



# **Reorganization of Title 14**

14.01-02 General Provisions

14.04 Definitions

14.06-08 Permit, Enforcement, and Legislative Procedures
14.09 Nonconforming Uses

### Division 1 Zoning and Land Uses

14.10-14.19 Grouped zones and uses, Use Standards

### **Division 2 Project Design Standards**

14.20-14.29 Fences, Landscaping, Parking, Setbacks, etc.

### **Division 3 Land Management**

14.30 Land Disturbance

14.32 Stormwater

14.34 Flood Damage

14.38 Natural Resource Lands

### **Division 4 Critical Areas and Shorelines**

14.40-14.44 Reserved for future reorganization of CAO

14.48 Shoreline regulations

### **Division 5 Special Permits**

14.50-57 SPUs, EPFs, MPRs

14.58 Development Agreements

14.59 Variances

### **Division 6 Public Facilities**

14.60-69 Concurrency, PW Standards, Impact Fees

### **Division 7 Land Divisions and Boundaries**

14.70 Legal Lots (of Record)

14.72 Boundary line adjustments

14.74-14.78 Subdivisions, Short, CaRD, etc.

# Where has significant rewriting happened?

### significant edits, rewriting, or reorganization

\* chapter number unchanged

14.01-02 General Provisions\*

14.04 Definitions\*

14.06-08 Permit\*, Enforcement, and Legislative Procedures\* 14.09 Nonconforming Uses

Division 1 Zoning and Land Uses

14.10-14.19 Grouped zones and uses, Use Standards

**Division 2 Project Design Standards** 

14.20-14.29 Fences, Landscaping, Parking, Setbacks, etc.

**Division 3 Land Management** 

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14.32 Stormwater\* 14.34 Flood Damage\*

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14.74-14.78 Subdivisions, Short, CaRD, etc.

# Effect of Reorg - Zoning chapter (14.16) broken into several chapters - Uses listed side by side in tables for comparing uses/zones - Uses described broadly - Constraints in rules instead of definitions

# **Uses**

In existing code, a land use is:

- Permitted/by-right = a building permit may be required but no discretionary land use permit is required
- Permitted, accessory
- Special use = a special use permit required, either issued by the Director or by the Hearing Examiner



# **Use Regulations**

- Existing code had no place for regulations/constraints on **permitted** uses to live
- Special uses had a home in 14.16.900(2), but buried with multiple levels of hierarchy (which don't appear in the table of contents)
- Permitted uses could only be constrained by a single line in the list of uses (which then had to be replicated in each of 33 zones)
- Now, every use (permitted or special) has its own section in Chapter 14.18.



## **Example Problem + Resolution**

### Existing code:

A "seasonal roadside stand" is allowed in the zone.

"Seasonal roadside stand" means a small retail establishment accessory to an actively managed, ongoing agricultural operation dedicated exclusively to the sale of agricultural products and agricultural promotional items. A majority of the agricultural products must be grown on-site or be a product of the primary agricultural operation located in Skagit County. All agricultural promotional products shall be accessory to the primary use of the stand for agricultural products and shall be directly related to the agricultural operation and located solely within the stand. Signage is allowed per SCC 14.16.820.

### 14.18. Seasonal roadside stand

(1)Definition. A small retail establishment dedicated exclusively to the sale of agricultural products and agricultural promotional items.

### (2)Requirements.

- (1)A seasonal roadside stand is allowed only as an accessory to an actively managed, ongoing agricultural operation.
- (2)A majority of the agricultural products must be grown on-site or be a product of the primary agricultural operation located in Skagit County.
- (3)All agricultural promotional products must be accessory to the primary use of the stand for agricultural products and must be directly related to the agricultural operation and located solely within the stand.

(4) Signage is allowed per SCC 14.16.820.

# Reorganization of Existing 14.16 Zoning

### **Division 1 Zoning and Land Uses**

14.10 General Provisions

- · Key to use tables
- Uses allowed in all zones
- Uses prohibited in all zones
- · Uses prohibited outside fire district
- 14.11 Rural Zones and Uses
- 14.12 Natural Resource Zones and Uses
- 14.13 Open Space Zones and Uses
- 14.14 Overlay Zones and Uses
- 14.15 Bayview Ridge UGA Zones and Uses
- 14.16 Municipal UGA Zones and Uses
- 14.18 Use Standards -

### 14.11 Rural Zones and Uses

- · List of zones in this group
- Allowed Use Table
- Dimensional Standards Table for these zones
- Section for each zone for the zone's special rules

### 14.18 Use Standards

- Residential
- Natural Resource
- Commercial
- Community/Public Uses
- · Parks and Recreation Uses
- Utility Uses

	RVC						
	RI	RRv	RVR	RC	RVC	Alger	OSRS
Residential Uses							
Single-family residence	P	Р	Р				
Middle housing (2-4 units)			Р				
Co-housing as part of a CaRD	Р	Р	Р				
Loft living quarters				Р	Р	Р	
Owner operator/caretaker quarters				AC	AC	AC	
Emergency housing					Р		
Emergency shelter					Р		
Manufactured or mobile home park			Р				
Permanent supportive housing			Р				
Residential accessory use	P	P	Р				
Seasonal worker housing	HE	HE					
Transitional housing			Р		Р		
Temporary manufactured home	P	Р	Р				
Commercial/Retail Uses							
Animal clinic/hospital, small	HE	HE		HE	Р	Р	
Animal clinic/hospital, large	HE	HE		HE	AD	AD	
Animal preserve		HE					HE
Asphalt/concrete batching or recycling, temporary		HE					
Bed and breakfast	AD	AD	AD	Р			
Business/professional office					Р		
Display gardens		HE					
Family day care provider	P	Р	Р	Р	Р	Р	
Fish hatchery	HE	HE					
Group care facility	HE			HE			

# **Substantive Changes**

Driven by Comprehensive Plan Update

# **14.08 Legislative Procedures** Changes tracked.

### 14.11.020

Middle housing in RVR

Allowance for two ADUs in UGAs

### 14.12 + 14.13

Vehicle charging station in NRI, IF-NRL, SF-NRL, URP-OS, OSRSI

Unit Lot Subdivisions

### 14.56 Essential Public Facilities

Added "behavioral health" to other mental health/substance abuse





# **Substantive Changes**

Driven by Housing and Permit Expediting Goals

### 14.01 How to Use the Development Code

### 14.28 Setbacks

- Un-stuff definitions
- Add illustrations to explain rules
- Delete double front setbacks to reduce need for variances

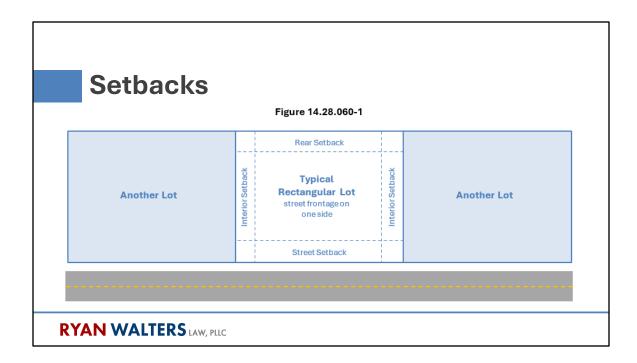
### 14.68 Impact Fees

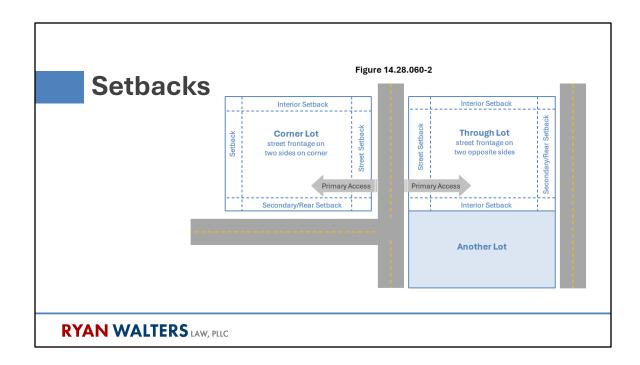
Exemption for ADUs

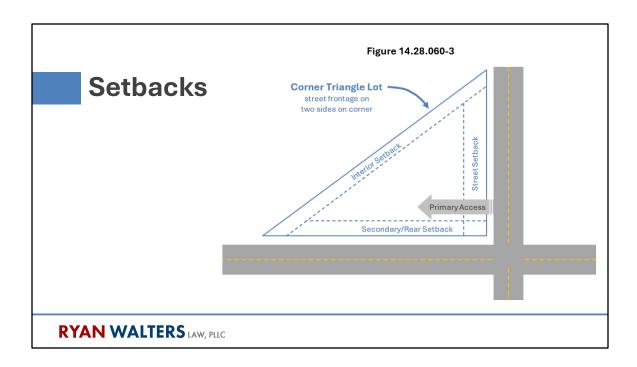
### 14.70 Legal Lots (of Record)

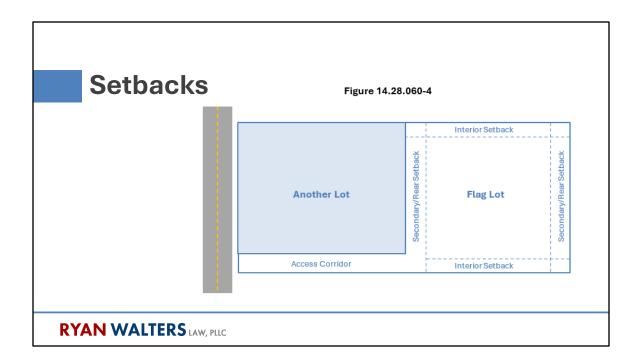
- Reorganize to clarify rules
- Make Reasonable Use Exception a Type 1 review











# **Other Changes**

### 14.04 Definitions

- Delete definitions that aren't used
- Format: "term" means definition
- Move use definitions to Chapter 14.18 Use Standards

### 14.38 Natural Resource Lands

- All NRL provisions reorganized here
- 200-ft setback reorganized as title notice

### **Other Changes**

Integration of Administrative Official Interpretations



# **PC-Recommended Changes**

- Clean up table 14.13.020-1
- Clarify (from existing code) that residential accessory uses are secondary to agricultural uses in the Ag-NRL
- In SCC 14.10.070, list "major regional utility" on a separate line from marijuana uses
- Restore existing SCC 14.16.310(7) regarding Big Lake Overlook to reorganized code

